## Medical Insurance and the System of Medical Care for the Latter-stage Elderly

Medical Insurance: Within Japan's medical insurance there is association-managed health insurance for employees (and their families) of workplaces of five or more workers, Japan Health Insurance Association-administered health insurance for employees (and their families) of workplaces with fewer than five workers, national health insurance for the self-employed, etc., and medical insurance provided by mutual aid associations for national government employees (see upper row of Table VI-12). Subscribers in medical insurance programs pay the insurance premium themselves, but the subscribers themselves and their families may receive medical services at the medical institution of their choice by

paying only a portion of the medical expense. Furthermore, with regard to people aged 65 or over requiring long-term care and all older people aged 70 or over, there is a system of medical aid for older people (see lower row of Table VI-12) that is funded by insurance premiums paid by older people, contributions borne by health insurance societies and the national health insurance scheme. Under this system, the insurance premiums of older people on low incomes are reduced and, in the event that the local authority cannot sustain the finances alone, it is possible for a number of local authorities to form an extended association to provide medical and healthcare services to older people.

National health expenditure, combining the cost of medical benefits from public health insurance with that from public assistance, topped 30 trillion yen (6.1% of GDP) in 1999, creating a need for appropriate controls on the growth of healthcare expenditure. When long-term nursing insurance was introduced in 2000, growth in healthcare expenditure temporarily decreased. It subsequently turned back to an increase, however, and expenditure remains in an upward trend. In FY2013, national health expenditure reached 40.6 trillion yen, and the ratio of expenditure to GDP had risen to 8.3%. By age group, national health expenditure was 2.5 trillion yen (proportion of national health expenditure: 6.1%) for ages 0-14, 5.2 trillion yen (13.0%) for ages 15-44 5, 9.3 trillion yen (23.2%) for ages 45-64, and 23.1 trillion yen (57.7%) for ages 65 and over.

Expenditure on the elderly accounted for the highest proportion of all national health expenditure. If this continues to be supported by a combination of public spending with contributions from national health insurance and health insurance associations, problems will arise due to a slowdown in growth of insurance premium revenues accompanying the

reduced rate of growth in the Japanese economy. In view of this and the need to ensure intergenerational fairness between current working generations and the elderly, a revision of the system was necessary, and a reform of the elderly healthcare system was introduced in 2008. In the previous system (the system of elderly healthcare), elderly patients were only liable for copayment of costs incurred by health examinations or hospital stays (with reduced burdens for low earners), and they paid no insurance premiums. By contrast, the "longevity healthcare system" (the late-stage medical care system for the elderly) introduced in 2008, covering the over 75s and disabled elderly persons between ages 65 and 74, is a public healthcare system in which 50% of medical benefit costs are paid from the public purse (specifically, by the central government, prefectures and municipalities in proportions of 4:1:1). Besides this, 40% is borne by health insurance contributions from working generations up to age 64, and the remaining 10% is funded by insurance premiums from the elderly themselves. However, those on low incomes are exempt from paying premiums and also have lower copayment costs.

## $\textbf{Table VI-12} \quad \textbf{Medical Insurance System}$

Plan			Insurer	Subscribers(As of March 31, 2008) and	Insurance Benefits			
		Di			Medical Benefits			
Plan			(As of 31 March, 2013)	(unit:1,000 persons)	Payment in part	High-Cost Medical Care Benefits, and the High-Cost Medical Care & Nursing Car Benefits Combination System	re	
Health insurance	Ordinary employees	Kyokai Kenpo	Japan Health Insurance Association	35,103 (19,871 15,232)	After the com- mencement of compulsory ed- ucation to those 69 years of age: 30% Prior to the com- mencement of	3		
		Associationmanaged	Health insurance associations 1,431	29,353 (15,537 13,816)				
	Insured parties, as stipulated in Article 3, Par.2, Health InsuranceLaw		Japan Health Insurance Association	19 ( 13 6 )	compulsory education: 20%  70 to 74 years	Average income persons(*): 44,400 yen, Outpatient treatment (for each patient) 12,000 yen Low-income persons: 24,600 yen, Outpatient treatment (for each patient) 8,000 yen Low-income persons with especially low income: 15,000 yen. Outpatient treatment (for each patient) 8,000 yen		
Seamen's insurance			National government	129 ( 58 71 )	old: 20% (*) (Persons with income comparable with those of	<ul> <li>Standard amount for aggregation of households:</li> <li>For those under 70 years of age, if there are multiple payments of more than 21,000 yen in the same month, reimbursement is calculated on the basis of their sum.</li> <li>Burden reduction for those with multiple cases:</li> </ul>		
Mutual aid insurance	National government employees Local government employ-ees		Mutual aid associations(20)	9,000 ( 4,501 ( 4,499 )	an active worker: 30%)  (*) The person who reaches 70 years old	If a household has been eligible for reimbursement three times or more within a 12-month period, the amount of payment in part from the fourth time will be: Under 70 years of age: High-income persons: 83,400 yen Standard-income persons: 44,400 yen Low-income persons: 24,600 yen 70 years of age or older with income comparative with those of an active worker and		
			Mutual aid associations(64)					
	Pr	ivate school instructors	Mutual aid associations(1)		already by the end of March 2014:10%	standard income (*): 44,400 yen  Burden reduction for patients suffering from long-term and high-cost illness Self-pay limit for the patients suffering from hemophilia or chronic renal failure requiring artificial dialysis: 10,000 yen Self-pay limit for high-income persons receiving artificial dialysis: 20,000 yen  (*) Burden reduction for multiple cases is not applicable to persons from 70 to 74 years of		
National health insurance			Municipalities 1,717	37,678				
	Farmers, self-employed etc.		Health insurance associations 164	Municipalities 34,658 Health insurance		age classified as standard income class as the self-pay limit will be kept unchanged at 44,000 yen (12,000 yen for outpatient treatment) from April 2008 through March 2011.  High-cost medical care and high-cost nursing care benefits combination system: Burden reduction system applicable in the instances where the total of the self-pay		
	er	etired workers eligible for mployees insurance enefits	Municipalities 1,717	associations 3,020		burden under the medical insurance and nursing care insurance paid in a year (from August to July next year) become extremely high. Self-pay limits will be fixed in high details according to the income and age of the patients.		
Long life medical care system (Medical care system for the latter-stage elderly people)			Management body: Extended associations for medical care for the latter-stage elderly people (47)	15,168	10% (Persons with income comparative with those of an active worker 30%)	(Persons with income comparable to that of an active worker)       80,100 yen + (medical cost- 267,000 yen) × 1%       44,40 yen         (Incase of frequent reimbursement) (Average income persons)       44,400 yen       12,000 yen         (Low income persons)       24,600 yen       8,000 yen	nt care person) 00 yen 00 yen 00 yen 00 yen	

	Insurance Benefits	Financial resources		
Medical  Hospital Meal Charge  Benefits			Insurance premiums	Government subsidies
	(Standard payment amounts for those livingin hospitals)	<ul><li>Sickness benefits</li><li>Lump-sum payment for childbirth, child care etc.</li></ul>	10.00% (National average)	13.0% of benefits (contribution for latter-stage elderly people 16.4 %)
	Standard income persons (I)     460 yen per meal and     320 yen per day	Same as above (including additional Benefits)	Rates vary from one kind of health insurance to another.	Fixed amount (Budgetary aid)
Standard payment amounts for dietary therapy:	• Standard income persons (II) 420 yen per meal and 320 yen per day	Sickness benefits     Lump-sum payment for childbirth, child care etc.	Daily rate (class 1) 390 yen (class 11) 3,230 yen	13.0 % of benefits (contribution for the latter-stage elderly people16.4 %)
Standard-income persons     260 yen per meal	Low income persons     210 yen per meal and     320 yen per day      Low income persons	Same as above	9.60% (Sickness insurance rate)	Fixed amount
• Low-income persons Up to the first 90th day	with specially low income	Same as above (including additional benefits)	-	None
210 yen per meal From the 91st day 160 yen per meal	130 yen per meal and 320 yen per day  • Applicable to persons		-	
• Low-income person with especially low income	65 years of age or older hospitalized in the		-	
100 yen per meal	* For patients with	Lump-sum payment for childbirth, child care     Funeral services expenses	Each household is assessed a fixed amount and amount based on ability to pay Calculations vary somewhat according to insurer	41% of benefits etc.
	greater needs for inhos-pital treatment due to being obstinate or other diseases, the payment amount will			47% of benefits etc.
	be same as the standard payment amounts for dietary therapy.			None
Same as above	Same as above. • Persons on senior welfare pensions 100 yen per meal	Funeral services expenses etc.	Rates are fixed based on the equal amount per insured and the percentage of their income determined by the respective extended associations.	

Source: 2014 Annual Health, Labour and Welfare Report, References, 2 Health and Medical Services, (1) Health Care Insurance, Outline of Healthcare Insurance System (as of May 2014)

- Notes: 1) Those insured by the long-life medical care system (medical care system for the latter-stage elderly people) comprises persons of 75 years of age or older, and the persons from 65 to 74 years of age certified by an extended association to have a certain degree of handicap.
  - 2) Persons with income comparative with those of an active worker mean their taxable income is 1.45 million yen (0.28 million yen for monthly income) and annual income is more than 5.2 million yen [family including elderly person(s)] or 3.83 million yen (single-elderly person household).
  - 3) For new subscribers and their families who are exempt from health insurance eligibility and subscribe from September 1, 1997, the fixed-rate state subsidy to NHI Associations will be at the same level as that paid to the Japan Health Insurance Association
  - 4) Numbers of subscribers are preliminary estimates in the case of health insurance. Sums in the breakdowns may not add up to the totals due to rounding.
  - 5) Between July 2010 and FY2012, the state subsidy rate for the Japan Health Insurance Association (general employees and persons insured under Article 3 para. 2 of the National Health Insurance Act) is 16.4% of the benefit cost.